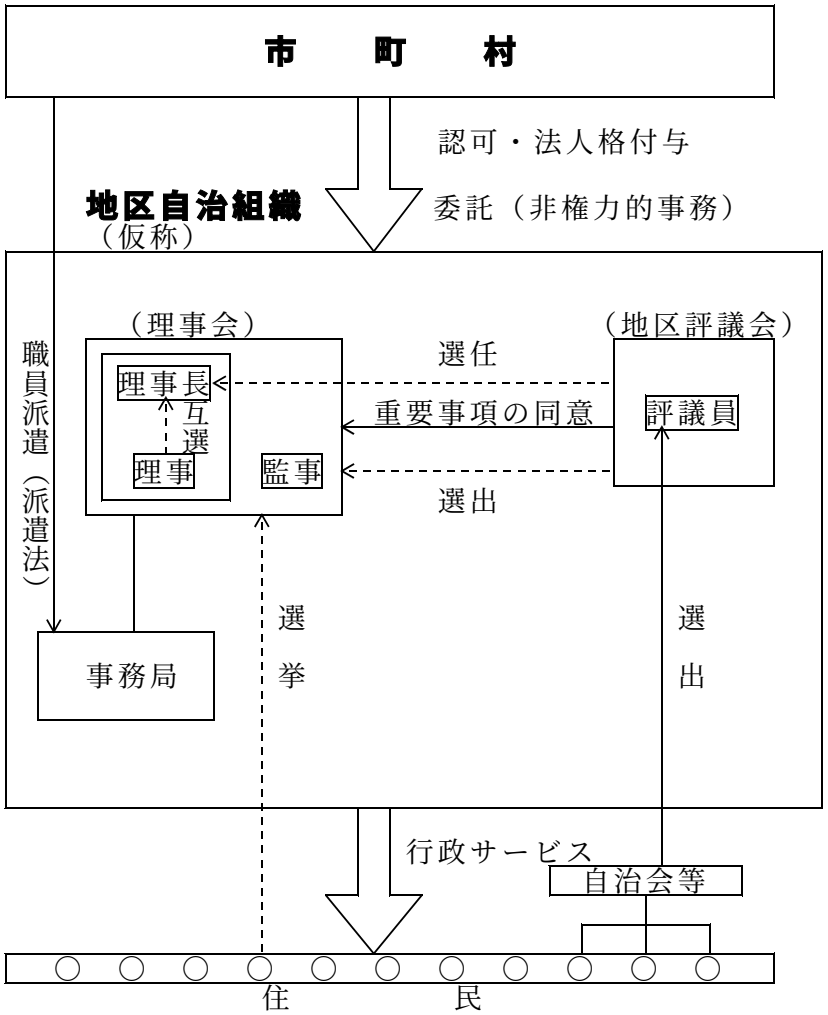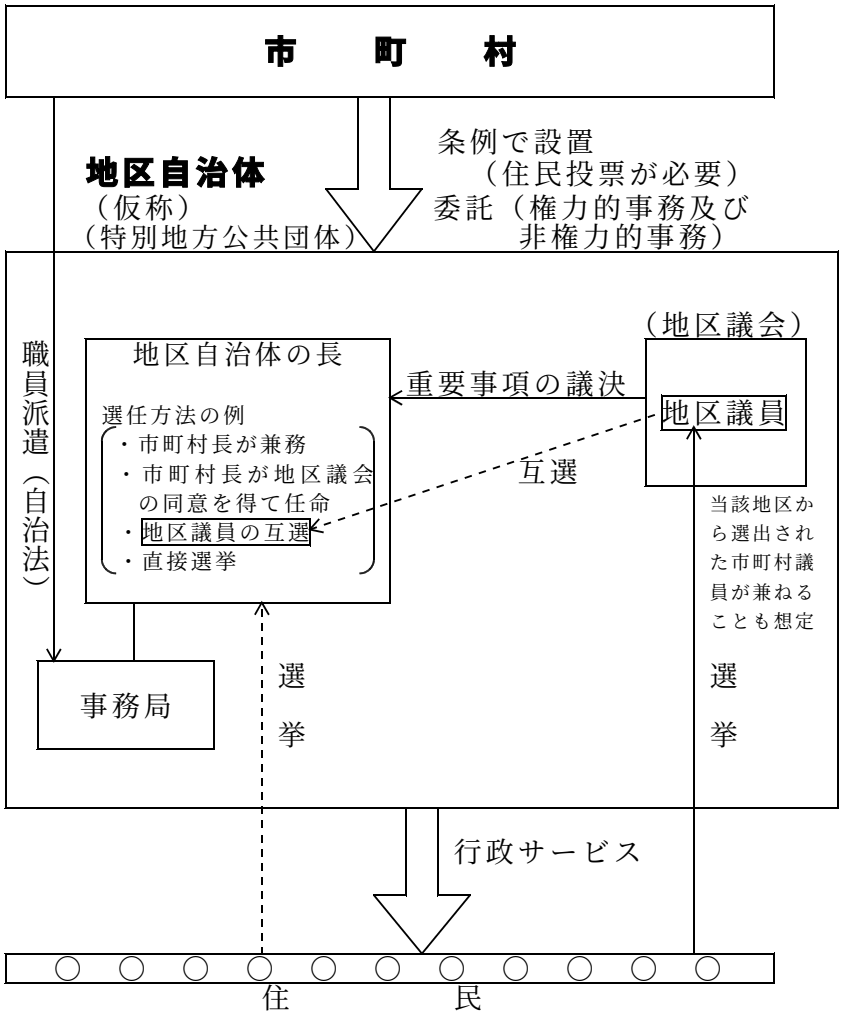近隣自治の仕組み（イメージ図）